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COUNCIL

IMPORTANT: The Council fully recognises and respects the role and importance of democratic meetings and is committed to protecting the health and safety of Elected Members and Officers who participate. Risk assessments are undertaken in advance of each meeting, and are reviewed on an ongoing basis.

Social distancing measures will be in place throughout the meeting, however it is important that you **do not attend** the meeting if **you or anyone in your household** are required to self-isolate due to receiving a positive COVID-19 test result, having symptoms of COVID-19, or having been told that you have been in contact with someone who has tested positive for COVID-19.

For the purpose of public transparency and accountability, the meeting will be live streamed online. The livestream can be accessed here: https://event.sparq.me.uk/ryedale-district-council-13th-july/

For health and safety reasons and in accordance with our risk assessment, members of the public are asked to follow the meeting via this method rather than attending in person. If you are unable to access the meeting this way, please contact us so that we can explore whether any safe alternative option is possible. The media will be able to report on proceedings from the live stream.

Council Summons and Agenda

You are hereby summoned to attend an **Ordinary Meeting of Ryedale District Council** to be held in the **Main Hall, Milton Rooms, Malton** on **Tuesday, 13 July 2021** at **6.30 pm** in the evening for the transaction of the following business:

Agenda

1 Emergency Evacuation Procedure

The Chairman to inform members of the public of the emergency evacuation procedure.

- 2 Apologies for absence
- 3 Public Question Time

4 **Minutes** (Pages 7 - 20)

To approve as a correct record the minutes of the Ordinary Meeting of Council held on 15 April 2021.

5 Urgent Business

To receive notice of any urgent business which the Chairman considers should be dealt with at the meeting as a matter of urgency by virtue of Section 100B(4)(b) of the Local Government Act 1972.

6 **Declarations of Interest**

Members to indicate whether they will be declaring any interests under the Code of Conduct.

Members making a declaration of interest at a meeting of a Committee or Council are required to disclose the existence and nature of that interest. This requirement is not discharged by merely declaring a personal interest without further explanation.

7 Announcements

To receive any announcements from the Chairman and/or the Head of Paid Service.

- 8 To Receive any Questions submitted by Members Pursuant to Council Procedure Rule 10.2 (Questions on Notice at Full Council)
- a To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Docwra

"Can the Chairman of Policy & Resources Committee please confirm when staff whose usual place of work is Ryedale House will return to work there?"

b To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Mackenzie

"Can the Chairman of Policy & Resources Committee please provide Council with a dated copy of a climate change impact assessment for the Railway Tavern project?"

C To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Delaney

"Can the Chairman of Policy & Resources Committee please provide an update on delivery of the free car parking as agreed within the Council's Car Parking Strategy?"

d To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Graham

"Can the Chairman of Policy and Resources Committee please release the minutes of the first meeting of the Joint Works Group to all Councillors?"

e To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Duncan

"Can the Chairman of Policy and Resources Committee please confirm the dates when the urgently-established Livestock Market Working Party has met?"

9 Appointment of a Substitute on the Policy and Resources Committee from the Independent Group

To appoint Councillor P Andrews as a substitute to the Policy and Resources

Committee from the Independent Group.

10 Appointment of Staff Champion

Elected Members to appoint a Staff Champion, in accordance with the motion carried at the Ordinary Meeting of Council held on 15 April 2021.

The results of the staff poll are as follows:

106 ballot papers were returned Councillor Clark received 22 votes Councillor Duncan received 68 votes 16 ballot papers were spoilt

11 Appointment of a Representative to the Police, Fire and Crime Panel

To appoint a new representative to the Police, Fire and Crime Panel, following Councillor Hope's decision to step down from this role.

12 To consider for Approval the Recommendations in respect of the following Part 'B' Committee Items:

Policy & Resources Committee - 27 May 2021

- a Minute 7 Draft Ryedale Housing Strategy 2021-24
- (Pages 21 36)
- b Minute 8 Review of the Provision of 3 Hours Free Car Parking following Member Motion in April 2021 (Pages 37 44)
- 13 Motions on Notice Submitted Pursuant to Council Procedure Rule 11
- a Proposed by Councillor P Andrews and seconded by Councillor Thackray

"This Council requires Officers to investigate options and opportunities for Member engagement in air quality work (including the work of the Ryedale District Council Air Quality Steering Group), in liaison with the County Council, and report back to the next meeting of P&R Committee."

b Proposed by Councillor P Andrews and seconded by Councillor Thackray

"The Council notes the failure to call meetings of the Flood Liaison Group over the last few years, and requires the Officers to re-establish meetings of this group with immediate effect, Council Members to report to Policy and Resources; Each political group shall be entitled to appoint one member (not limited to members of P&R)".

C Proposed by Councillor Riby and seconded by Councillor Burr

"We propose that Officers look in to options of funding to support the Kirkbymoorside / Helmsley cycle route and bring a report as soon as possible back to the Policy and Resources Committee to discuss funding options and implications."

d Proposed by Councillor Duncan and seconded by Councillor Graham

"To avoid any unnecessary delay to the Milton Rooms' development plans, Full Council delegates the decision on whether to approve the allocation of capital funding ringfenced to the Milton Rooms to the Policy & Resources Committee meeting to be

e Proposed by Councillor Duncan and seconded by Councillor Goodrick

"This Council wishes to reaffirm the 22-5 decision taken on June 27, 2019 in relation to support for dualling the A64 between York and Scarborough, as well as other improvements in between. The Council calls on the Chairman of Policy and Resources to work with our Officers, other local authorities, business leaders and MPs to ensure dualling takes place as quickly as possible."

f Proposed by Councillor Duncan and seconded by Councillor Delaney

"In order to boost Ryedale's recycling rate, this Council calls on Policy and Resources Committee to explore:

- scrapping the annual fee for green waste recycling, instead providing this service to all homes in Ryedale for free;
- extending the time period that green waste is collected from homes each year;
 and report its recommendations back to Full Council as soon as possible."

g Proposed by Councillor P Andrews and seconded by Councillor Burr

"Pursuant to Council Procedure Rule 23.1, the Council hereby suspends Council Procedure Rule 11.4 to allow the full debate of the following motion at the meeting, without standing referred to committee."

h Proposed by Councillor P Andrews and seconded by Councillor Burr

"The Council resolves to engage consultants to take the Council and the public through the revision of the Ryedale Plan, the Consultant to be appointed by the Programme Director (Economic Development, Business and Partnerships) in consultation with the Chairs of Planning and P&R"

14 Exempt Information

To consider a resolution to exclude the press and public from the meeting during consideration of the following item 15a (Minute 11 – Leisure Service Delivery Options) as provided by paragraph 3 of Schedule 12A of Section 100A of the Local Government Act 1972, as it contains information relating to the financial or business affairs of any particular person (including the authority holding that information).

The public interest test has been considered and, in all the circumstances of the case, the public interest in maintaining the exemption is considered to outweigh the public interest in disclosing the information.

15 To consider for Approval the Recommendations in respect of the following exempt part 'B' Committee Items:

Policy & Resources Committee - 27 May 2021

a Minute 11 - Leisure Service Delivery Options

(Pages 45 - 62)

16 Any other business that the Chairman decides is urgent

Stacey Burlet Chief Executive



Council

Minutes of Proceedings

At the Ordinary Meeting of the District Council of Ryedale held as a virtual meeting on Thursday 15 April 2021 (and reconvened on 20 April 2021)

Present

Councillors

Joy Andrews, Paul Andrews, Arnold, Bailey, Brackstone, Burr MBE (15.04.21), Clark, Cleary (Chairman), Delaney (15.04.21), Docwra, Duncan, Frank, Garbutt Moore (Vice-Chairman), Goodrick, Graham, Hope, Keal (15.04.21), King, Mackenzie (20.04.21), Mason, Middleton, Oxley, Potter, Raine (15.04.21), Raper (15.04.21), Riby, Thackray, Wass and Windress

In Attendance

Stacey Burlet, Simon Copley, Christine Phillipson, Phillip Spurr, Louise Wood, Anton Hodge (15.04.21), Ellen Walker (15.04.21), Adrian Simmons (IT support 15.04.21), Paul Taylor (IT support 20.04.21) and Lisa Hutchinson (20.04.21).

Minutes

87 Apologies for absence

Apologies were received from Councillors Cussons and Mackenzie on 15 April 2021 and from Councillors Burr, Cussons, Delaney, Keal, Raine and Raper on 20 April 2021.

88 Public Question Time

There were no public questions.

89 Minutes of the Ordinary Meeting of Council held on 18 February 2021 (and reconvened on 25 February 2021)

The minutes of the Ordinary Meeting of Council held on 18 February 2021 (and reconvened on 25 February 2021) were presented.

Resolved

That the minutes of the Ordinary Meeting of Council held on 18 February 2021 (and reconvened on 25 February 2021) be approved and signed as a correct record, subject to the addition of transcriptions of speeches made by Councillors Duncan and Arnold in which they resigned from the posts of Leader and Deputy Leader of Council and Chairman and Vice Chairman of the Policy and Resources Committee.

The resolution was carried by general affirmation.

90 Urgent Business

There were no items of urgent business.

91 Declarations of Interest

The Chairman advised that the declarations of all Members of North Yorkshire County Council would be taken as given.

Councillor Mason declared a personal, pecuniary and prejudicial interest in item 11c (Motion on Notice proposed by Councillor Duncan and seconded by Councillor Arnold) as a shop owner in Malton.

Councillor Burr declared a personal, pecuniary and prejudicial interest in item 11c (Motion on Notice proposed by Councillor Duncan and seconded by Councillor Arnold) as an owner of commercial properties in Ryedale.

92 Announcements

On behalf of the Council, the Chairman offered condolences and sincere sympathy following the recent passing of Joan Cussons, Councillor David Cussons' wife.

The Chief Executive gave an update on agenda item 12 (Local Government Reorganisation – Consultation Response).

To Receive any Questions submitted by Members Pursuant to Council Procedure Rule 10.2 (Questions on Notice at Full Council)

94 To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Docwra

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Docwra:

"As Council-owned leisure facilities reopened on April 12, will the Chairman of Policy and Resources Committee please confirm, in public, that they will remain open permanently?"

Councillor Clark, Chairman of the Policy and Resources Committee, replied:

"Thank you, Chair. Well, I would love to be able to announce... before I say anything, when I think about it, it's superb that so many people are taking an interest in the Council and asking so many questions. The only problem with this question is it is directed at the wrong person. Because neither the Chair of P and R or Leader of Council or anybody else, can guarantee the staying opening, of leisure services. We've seen over the last year, the person who, or the organisation that, has been closing leisure services has been the government. And I believe it's more likely that you will be able to be in contact with Boris Johnson than me, as many of your Group were wearing backing Boris badges and therefore you will be in a position to contact him to get such a commitment in relation to our leisure facilities. And finally, you make the point that they will remain open permanently and I believe the only two things that are believed to be permanent are taxes and death. And I don't think this comes under either of those."

Councillor Docwra then asked the following supplementary question:

"Thank you. I've got a supplementary in that case. As Chairman of Policy and Resources, do you accept that in order to keep our leisure facilities open, we'll be required to agree for funding to Everyone Active? And will you be supporting this extra funding on behalf of our residents?"

Councillor Clark then replied:

"I will look at all requests for funding as Chair of P and R from anybody and everybody that comes to P and R, but I have no idea until I've seen the figures and done due diligence on it as to whether I will be supporting or not supporting."

95 To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Oxley

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Oxley:

"Can the Chairman of Policy and Resources, as defacto Leader of the Council, please confirm he feels truly able to deliver the priorities and objectives of the majority of this Council?"

Councillor Clark, Chairman of the Policy and Resources Committee, replied:

"Thank you, Councillor Oxley. I think you may find that the Leader of Council doesn't exist at the moment. He has, our previous one has, resigned, and this question is to the Chair of P and R. I will endeavour to deliver the priorities and objectives of the majority of this Council and that is why I would endeavour to deliver the decisions made on car parking charges that this Council made in December."

Councillor Oxley then asked the following supplementary question:

"Given that, when the Council Plan went through, and that is I'm assuming the Council Plan that we are going to deliver, given that the Liberal Group did not support that Plan, could the Chair of P and R just reassure me that it is that Plan he is going to deliver please?"

Councillor Clark, Chairman of the Policy and Resources Committee, then replied:

"I will endeavour to deliver whatever I can as Chair of P and R in line with Council policy."

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Delaney

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Delaney:

"On March 30, the Council announced via a press release that "the time is right to reintroduce parking charges." This has taken many residents and businesses by surprise. Can the Chairman of Policy and Resources Committee please explain exactly why he believes "the time is right to reintroduce parking charges" and why he failed to seek views from other Members before agreeing to such a sensitive public announcement?"

Councillor Clark, Chairman of the Policy and Resources Committee, replied:

"Thank you, Councillor Delaney. I think this is a perfect example in answer to Councillor Oxley's question. I have, and the Officers were, delivering Council's policy to have free car parking until the end of March. And this Council and anything I have to do with P and R while I'm the Chair will deliver decisions that are made by this Council, not as a matter of press releases. The press release was in fact announcing what Full Council had decided so as to reduce the number of people, residents and businesses that were taken by surprise. It was to remind them of Full Council's decision. And as for not consulting with people, I fail to see how you can have better consultation with Members than having a decision made by those Members in Full Council. It wasn't a fireside chat. It was a full blooded. Full Council decision."

Councillor Delaney then asked the following supplementary question:

"Thank you Councillor Clark. I'm actually pleased that I can ask you a question on a matter that you do have control over. So hopefully, we'll get a substantial answer this time. Circumstances obviously change and there had been a huge change from the last Full Council to the end of this policy which nobody could foresee. So the question I would ask you is that if you, as Chairman of Policy and Resources, if there are any substantial changes on sensitive public announcements, will you be willing to discuss and confer with other Councillors before making such sensitive announcements? Thank you."

Councillor Clark, Chairman of the Policy and Resources Committee, then replied:

"Thank you. I'll take it one step further than that. I have requested that rather than the Leader have a monopoly on what happens and what is in press releases, I have asked that all, as far as possible - and some press releases have to go out with no notice at all because they're a request from the press or there's a crisis happened – all Group Leaders will be informed of forthcoming press releases on the previous Friday to them going out. And on that basis, those Group Leaders will be able to inform Members of their Group what is coming up in press terms. It certainly won't be policy decided by press releases. The Communications Officers in the Council were delivering the decision of Full Council. But I will be consulting around by asking for all those press releases coming up to go to Group Leaders of all Groups."

97 To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Arnold

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Arnold:

"In November, this Council voted overwhelmingly to support the submission of our unitary proposal to government. The Liberal Group was the only group to wholly oppose it. Why was the Chairman of Policy and Resources Committee so keen to block our submission and deny the government the chance to consider an alternative to the County Council's plan?"

Councillor Clark, Chairman of the Policy and Resources Committee, replied:

"I think, Councillor Arnold, you may be living under a slight misapprehension here. This Council has not voted at any point on our final bid. This Council did not debate our final bid. That is why we were opposing a blank cheque – and Council decided it so that was Council policy – to be given to the Chief Executive without it coming to

Members for approval or otherwise, before it was submitted. So to state that support for the submission of our unity proposal at the time we had that vote, was when we didn't know what our unitary proposal was."

Councillor Arnold then asked the following supplementary question:

"In all the discussions we have been having over LGR, myself and the two members of our group, Councillor Duncan and his group, have stated the first and most appropriate submission is the East/West submission. Why have you, nor any member of your Group not stated a preference, so the rest of the Council can see where you are coming from?"

Councillor Clark, Chairman of the Policy and Resources Committee, then replied:

"Very simple answer to that Councillor Arnold. If you'd listened to the full reply, I've possibly explained it better. Our Group asked for, last autumn, presentations on the potential East/West bid – because it was only a potential one – and the North Yorkshire bid, and Council voted not to do that. If you don't want things out in the open, and it wasn't until Tuesday night this week – and people were saying 'oh this has been useful, that has been good' – that people saw both bids. And therefore that is why we have ended up... we wanted to be involved in the bid making not being told in a fireside chat what was good for us."

98 To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Graham

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Graham:

"In order to be fully transparent with the electorate of Ryedale, can the Chairman of Policy and Resources Committee please name the Councillors who make up the "coalition" or "collaboration" he leads?"

Councillor Clark, Chairman of the Policy and Resources Committee, replied:

"I would be delighted, Councillor Graham. To list the Councillors that I lead. It is the Full Council, with the exceptions of Councillor Paul Andrews, Councillor Steve Arnold, Councillor Bailey, Councillor Burr, Councillor Cleary, Councillor Cussons, Councillor Delaney, Councillor Docwra, Councillor Duncan, Councillor Frank, Councillor Garbutt Moore, Councillor Goodrick, Councillor Hope, Councillor Keal, Councillor King, Councillor MacKenzie, Councillor Mason, Councillor Middleton, Councillor Oxley, Councillor Raine, Councillor Raper, Councillor Riby, Councillor Thackray and Councillor Windress. And that just leaves from that list you as to whether you would like to be led, or whether you would prefer to be in the exclusion list."

Councillor Graham then asked the following supplementary question:

"At the meeting of Policy and Resources held on the 18th of March, his Vice Chairman, Councillor Frank, confirmed – and this is in the recording and I quote – 'there was a coalition which had been operating since last year'. She later clarified and said it was, quote, 'a collaboration'. Can he account for the fact that he's saying one thing and his Vice Chairman is saying another?"

Councillor Clark, Chairman of the Policy and Resources Committee, then replied:

"I think you'll find that Councillor Frank and I are completely separate people and on that basis Councillor Frank is not responsible for what I say and I'm not responsible for what Councillor Frank says. So I think your question needs to be to her outside of the meeting. But I do not lead other than who I've just listed to you in this Council."

99 To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Mackenzie

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Mackenzie:

[Note: The question was put by the Chairman of Council, on behalf of Councillor Mackenzie, who had given apologies to the meeting.]

"Can the Chairman of Policy and Resources Committee please explain the reasoning behind his long held opposition to the dualling of the A64?"

Councillor Clark, Chairman of the Policy and Resources Committee, replied:

"Another important question and I'm absolutely delighted it is being asked, to give me a platform to explain my long held opposition to the dualling of the A64. And fitting in with Councillor Oxley and Councillor Delaney's question earlier on, this is because I have a strong belief that dualling the A64 does not fit in with Ryedale's Climate Change Policy because to use millions of tonnes of concrete and hundreds of thousands of tons of steel, etc., to carve through an AONB— not the same AONB but an AONB that comes up later in the agenda— and to cause such environmental and climate change carnage does not do anything for our Climate Change Policy. In fact, it does the reverse. It increases our greenhouse gas emissions, just the construction of it.

The other problem with the A64 is the number of deaths on it and the solution that has never been tried, and would work brilliantly because it has been tried elsewhere in the country, is to put a 50 mile an hour speed limit on it from one end to the other, making the journey from York to Scarborough on average 10 minutes longer. And if that was done, the accidents would be reduced massively and fatalities would be reduced by even more. That is my reason for my long held opposition to the dualling of the A64, in line with Council policy going back on its Climate Change Policy twelve years."

100 To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Duncan

To Councillor Clark, Chairman of the Policy and Resources Committee, from Councillor Duncan:

"For the purpose of clarity and transparency, and further to the discussion at the Policy and Resources Committee of 18th March 2021, can the Chairman of Policy and Resources Committee please confirm whether he has spoken to any persons representing North Yorkshire County Council (including Councillors and Officers) in relation to the current local government reorganisation proposals in North Yorkshire, and if so, could he please confirm:

(a) the names of those individuals;

- (b) the dates he spoke to those individuals; and
- (c) the details of the discussions with those individuals, including whether this involved any discussion about persuading Ryedale Councillors to support the County Council's proposal."

Councillor Clark, Chairman of the Policy and Resources Committee, replied:

"I have talked to Councillor Carl Les. I don't know and I haven't recorded the dates. I can give you a generalisation if you like. As Chair of P and R, I talked to the Leader of Council shortly after I became Chair of P and R, about a week ago and Tuesday evening. The first discussion was to ask for a large print copy of the North Yorkshire proposals. The second discussion was to check that he had been invited and the meeting and telling him how I intended to run the session on Tuesday night. In brackets not in answer to the question but for information, I did the same with all the other speakers. And the third one was to ring up on Tuesday night to apologise."

Councillor Duncan then asked the following supplementary question:

"Councillor Clark has in his question failed to mention the occasions on which he has spoken to Councillor Les prior to his appointment as Chair of P and R. And I have it confirmed by Councillor Les that several conversations have taken place between Councillor Clark and Councillor Les prior to his appointment. So I would like to ask the Chairman of Policy and Resources, why he has not been fully transparent about those conversations. Why he is not telling the Council the full story. And what does he have to hide?"

Councillor Clark, Chairman of the Policy and Resources Committee, then replied:

"Any questions before I was Chair of P and R are not answered under questions to the Chair of P and R because I have had conversations with all sorts of people from North Yorkshire about unitaries including you, Councillor Duncan. So if you know, right off the top of your head what day and date that was and what we discussed, good luck. I don't keep a record of every conversation that I've had with every Councillor everywhere. I have answered my conversations in relation to the question that we've got here and I don't think I ever will get to the administrative skill of recording every conversation I have with everybody as an individual. But I will of course record conversations I have as Chair of P and R."

101 Confirmation of Appointment of Chair and Vice Chair of Policy and Resources Committee

It was moved by Councillor P Andrews and seconded by Councillor Riby that the appointments of Councillor Clark as Chairman and Councillor Frank as Vice Chairman of Policy and Resources Committee be confirmed, until the Annual Meeting of Council.

Upon being put to the vote, the motion was carried.

Resolved

That Councillor Clark's appointment as Chairman and Councillor Frank's appointment as Vice Chairman of Policy and Resources Committee be confirmed, until the Annual Meeting of Council.

Voting record

15 For

12 Abstentions

Recorded vote

For

Councillors J Andrews, P Andrews, Brackstone, Burr, Clark, Frank, Hope, Keal, Mason, Middleton, Potter, Raine, Riby, Thackray and Wass Abstain

Councillors Arnold, Bailey, Cleary, Delaney, Docwra, Duncan. Garbutt-Moore, Goodrick, Graham, King, Oxley and Windress

102 To consider for Approval the Recommendations in respect of the following Part 'B' Committee Items:

103 Minute 53 - Ryedale Plan - Local Plan Review - Call for sites consultation

It was moved by Councillor Clark and seconded by Councillor Potter that the following recommendation be approved and adopted:

Members agree the appended Ryedale Plan - Local Plan Review - Call for Sites Consultation material subject to an amendment to replace the word 'sole' with the word 'main' in paragraph 5 of the Draft Site Submission Form Template.

Upon being put to the vote, the motion was carried.

Resolved

Members agree the appended Ryedale Plan - Local Plan Review - Call for Sites Consultation material subject to an amendment to replace the word 'sole' with the word 'main' in paragraph 5 of the Draft Site Submission Form Template be adopted.

Voting record

25 For

2 Abstentions

Recorded vote

<u>For</u>

Councillors J Andrews, Arnold, Bailey, Brackstone, Burr, Clark, Cleary, Cussons, Delaney, Docwra, Duncan, Frank, Garbutt Moore, Goodrick, Graham, Hope, Keal, King, Mackenzie, Mason, Middleton, Oxley, Potter, Raine, Raper, Riby, Wass and Windress

Abstain

Councillors P Andrews and Thackray

104 Minute 54 - Statement of Community Involvement

It was moved by Councillor Clark and seconded by Councillor Potter that the following recommendation be approved and adopted:

Members agree the appended Statement of Community Involvement for implementation.

The motion was carried by general affirmation.

Resolved

Members agree the appended Statement of Community Involvement for implementation.

105 Motions on Notice Submitted Pursuant to Council Procedure Rule 11

106 Proposed by Councillor Middleton and Seconded by Councillor Garbutt-Moore

"East Riding Council wants to see the Wolds recognised as part of the Government's 2020 pledge to increase the number of Areas of Outstanding Natural Beauty (AONB) and National Parks in England.

As a large part of the Wolds sits within in Ryedale, Ryedale District Council fully endorse the bid by East Riding Council and RDC Officers will work with East Riding to ensure the bid is successful which will have benefits protecting the environment while supporting the economy".

The motion stands automatically referred to Policy and Resources under Committee Procedure Rule 11.4.

107 Proposed by Councillor Duncan and seconded by Councillor Docwra

"This Council wishes to appoint a staff champion who commands the confidence of the Council's workforce.

To aid Members in making this appointment at the Annual Meeting of Council held on May 20, this Council calls on Officers to facilitate a staff poll, in accordance with the following timetable:

- Democratic services to receive a statement, no longer than one side of A4, from any Councillor interested in being included in the poll by May 3;
- Voting to open to all members of Ryedale's staff, via an anonymous and secure online poll, by May 10, with statements from interested Councillors made accessible to all staff;
- Voting to close and the result of the poll, including the number of votes cast for each interested Councillor, to be announced by May 17;
- Councillors to vote at the Annual Meeting of Council on May 20 to appoint a staff champion in knowledge of the results of the staff poll."

Councillor J Andrews proposed and Councillor Brackstone seconded the following amendment:

Add:

This motion be referred to the next Policy and Resources Committee meeting.

Upon being put to the vote, the amendment was lost.

Voting record

11 For

15 Against

Recorded vote

For

Councillors J Andrews, P Andrews, Brackstone, Burr, Clark, Frank, Potter, Raine, Riby, Thackray and Wass.

Against

Councillors Arnold, Bailey, Cleary, Delaney, Docwra, Duncan, Goodrick, Graham, Hope, Keal, King, Mason, Middleton, Oxley and Windress.

Upon being put to the vote the substantive motion was carried.

Resolved

This Council wishes to appoint a staff champion who commands the confidence of the Council's workforce.

To aid Members in making this appointment at the Annual Meeting of Council held on May 20, this Council calls on Officers to facilitate a staff poll, in accordance with the following timetable:

- Democratic services to receive a statement, no longer than one side of A4, from any Councillor interested in being included in the poll by May 3;
- Voting to open to all members of Ryedale's staff, via an anonymous and secure online poll, by May 10, with statements from interested Councillors made accessible to all staff;
- Voting to close and the result of the poll, including the number of votes cast for each interested Councillor, to be announced by May 17;
- Councillors to vote at the Annual Meeting of Council on May 20 to appoint a staff champion in knowledge of the results of the staff poll.

Voting record

17 For

9 Abstentions

Recorded vote

For

Councillors Arnold, Bailey, Cleary, Delaney, Docwra, Duncan, Goodrick, Graham, Hope, Keal, King, Mason, Middleton, Oxley, Raine, Riby and Windress Abstain

Councillor J Andrews, P Andrews, Brackstone, Burr, Clark, Frank, Potter, Thackray and Wass

108 Proposed by Councillor Duncan and seconded by Councillor Arnold

"Contrary to the announcement made via press release on March 30, and condoned by the Chairman of Policy and Resources Committee with no consultation with other Members, this Council does not believe "the time is right to reintroduce parking charges".

10

To give a much-needed helping hand to the district's struggling businesses as they reopen after lockdown, this Council resolves to offer with immediate effect an element of free car parking, preferably capped at three hours, in all Ryedale District Councilowned car parks until at least May 27, when the issue will be reviewed properly and democratically by the Policy and Resources Committee."

Councillor Duncan altered the motion with the consent of the meeting as follows:

To delete the words "with immediate effect" and replace with "as soon as is practicable".

To remove the word "preferably".

The proposed motion by Councillor Duncan and seconded by Councillor Arnold then read:

"Contrary to the announcement made via press release on March 30, and condoned by the Chairman of Policy and Resources Committee with no consultation with other Members, this Council does not believe "the time is right to reintroduce parking charges".

To give a much-needed helping hand to the district's struggling businesses as they reopen after lockdown, this Council resolves to offer as soon as is practicable an element of free car parking, capped at three hours, in all Ryedale District Councilowned car parks until at least May 27, when the issue will be reviewed properly and democratically by the Policy and Resources Committee."

Councillor Keal proposed and Councillor Middleton seconded the following amendment:

Remove the words "at least May 27" and replace with "until Sept 3".

Upon being put to the vote, the amendment was lost.

Voting record

3 For

19 Against

1 Abstentions

Recorded vote

For

Councillors P Andrews, Keal and Middleton

Against

Councillors J Andrews, Arnold, Bailey, Brackstone, Clark, Cleary, Delaney, Docwra, Duncan, Frank, Goodrick, Graham, King, Oxley, Potter, Raine, Thackray, Wass and Windress

<u>Abstention</u>

Councillor Riby

Councillor Clark proposed and Councillor Potter seconded the following amendment:

This motion be referred to the next Policy and Resources Committee meeting.

Upon being put to the vote, the amendment was lost.

Voting record

8 For

13 Against

Recorded vote

For

Councillors J Andrews, Brackstone, Clark, Frank, Potter, Riby, Thackray and Wass

Against

Councillors P Andrews, Arnold, Bailey, Cleary, Delaney, Docwra, Duncan, Goodrick, Graham, Keal, Middleton, Oxley and Windress

Upon being put to the vote the substantive motion was carried.

Resolved

Contrary to the announcement made via press release on March 30, and condoned by the Chairman of Policy and Resources Committee with no consultation with other Members, this Council does not believe "the time is right to reintroduce parking charges".

To give a much-needed helping hand to the district's struggling businesses as they reopen after lockdown, this Council resolves to offer as soon as is practicable an element of free car parking, capped at three hours, in all Ryedale District Councilowned car parks until at least May 27, when the issue will be reviewed properly and democratically by the Policy and Resources Committee.

Voting record

13 For

7 Against

1 Abstention

Recorded vote

For

Councillors P Andrews, Arnold, Bailey, Cleary, Delaney, Docwra, Duncan, Goodrick, Graham, Keal, Middleton, Oxley and Windress

Against

Councillors J Andrews, Brackstone, Clark, Frank, Potter, Thackray, and Wass Abstain

Councillor Riby

The guillotine fell at 10:10pm.

It was proposed by Councillor Clark and seconded by Councillor Andrews that Procedure Rule 8.1 be suspended to allow the meeting to continue past three and a half hours.

Voting record

11 For

10 Against

Recorded vote

For

Councillors J Andrews, P Andrews, Arnold, Brackstone, Clark, Frank, Keal, Mason, Potter, Riby and Wass

Against

Councillors Bailey, Cleary, Delaney, Docwra, Duncan, Goodrick, Graham, Middleton, Oxley and Windress

109 Local Government Reorganisation - Consultation Response

Councillor Duncan proposed and Councillor Clark seconded the following motion:

To ensure Government can receive the most comprehensive understanding of Ryedale District Council members' views on the two proposals for local government reorganisation, this Council resolves to encourage its members to respond individually to the Government's consultation.

Voting record

17 For

1 Against

Recorded vote

For

Councillors J Andrews, Arnold, Bailey, Brackstone, Clark, Cleary, Docwra, Duncan, Frank, Graham, Keal, Mason, Oxley, Potter, Riby, Wass and Windress Against

Councillor P Andrews

The meeting was adjourned at 11:00pm on 15 April 2021 and reconvened at 6:30pm on 20 April 2021 to consider the remaining items of business.

110 Exempt Information

To exclude the press and public from the meeting during consideration of the following item 14 (The Railway Tavern, Norton – Request for an increase in budget utilising additional commuted sums) as provided by paragraph 3 of Schedule 12A of Section 100A of the Local Government Act 1972, as it contains information relating to the financial or businesses affairs of any person (including the authority holding that information).

The public interest test has been considered and, in all the circumstances of the case, the public interest in maintaining the exemption is considered to outweigh the public interest in disclosing the information.

Voting record

Unanimous

111 The Railway Tavern, Norton - Request for an increase in budget utilising additional commuted sums

It was moved by Councillor Clark and seconded by Councillor Mackenzie that the following motion be approved and adopted:

That the recommendations in the report are approved, subject to completion of a climate change impact assessment.

Upon being put to the vote, the motion was carried.

Resolved

That the recommendations in the report are approved, subject to completion of a climate change impact assessment.

Voting record

21 For

1 Against

Recorded vote

For

Councillors J Andrews, Arnold, Brackstone, Clark, Cleary, Docwra, Duncan, Frank, Garbutt-Moore, Goodrick, Graham, Hope, King, Mackenzie, Mason, Oxley, Potter, Riby, Thackray, Wass and Windress Against

Councillor P Andrews

112 Any other business that the Chairman decides is urgent

There being no other business, the meeting closed at 7:15pm on 20 April 2021.

Agenda Item 12a



REPORT TO: FULL COUNCIL

DATE: 13 JULY 2021

SUBJECT: PART 'B' REFERRALS FROM POLICY AND RESOURCES

COMMITTEE ON 27 MAY 2021

7 Draft Ryedale Housing Strategy 2021-2024

Considered – report of the Programme Director for Economic Development, Business and Partnerships

Recommendation

It is recommended to Full Council that

(i) the objectives and priorities endorsed by Policy and Resources Committee be approved by Council.

Voting record

Unanimous





PART B: RECOMMENDATIONS TO COUNCIL

REPORT TO: POLICY AND RESOURCES COMMITTEE

DATE: 27 MAY 2021

REPORT OF THE: PROGRAMME DIRECTOR FOR ECONOMIC

DEVELOPMENT, BUSINESS AND PARTNERSHIPS

PHILLIP SPURR

TITLE OF REPORT: DRAFT RYEDALE HOUSING STRATEGY 2021-2024

WARDS AFFECTED: ALL

EXECUTIVE SUMMARY

1.0 PURPOSE OF REPORT

1.1 To seek approval of the draft Housing Strategy objectives 2021-24.

2.0 RECOMMENDATION

- 2.1 It is recommended that:
 - (i) the objectives and priorities be endorsed by Policy and Resources Committee and presented to Council

3.0 REASON FOR RECOMMENDATION

- 3.1 The objectives and proposals within the Housing Strategy, together with their timetable for implementation, address the priority housing issues within Ryedale.
- 3.2 The previous Housing Strategy expired in April 2021 and the Council needs to ensure plans are in place for the next 3 years to inform service provision.
- 3.3 Consultation has taken place through a survey with the community, stakeholders and members. This has enabled the Council to develop priorities to take forward over the next 3 years. The Strategy provides an effective programme of specific proposals to be undertaken and allows for the monitoring of the effectiveness of the Strategy in meeting housing needs.
- 3.4 In addition, across North Yorkshire and York, work is nearing completion on reviewing the overarching strategic housing direction and the local objectives are to align with the actions identified across the sub region. This has not be completed to date and therefore is not included at this time. They have however agreed overarching aims which are highlighted later in the report.

4.0 SIGNIFICANT RISKS

- 4.1 The objectives identified provide the appropriate steps to address housing needs within Ryedale.
- 4.2 The Strategy would normally be for a 5 year period, however due to potential Local Government Reorganisation it was agreed across the sub region that strategic housing direction would be agreed initially for a shorter period. In Ryedale this was agreed for the next 3 years, which will take the authority to March 2024.
- 4.3 Local Government Review
- 4.4 In July it is anticipated that government will announce a decision on which proposal (if any) they wish to implement, and will start to put the relevant legislation in place for the unitaries to be formed.
- 4.5 There is a possible "go live" date of April 2023. Shadow authorities could come into being in 2022, and the actual unitaries could be in place in April 2023. It is anticipated that elections in 2022 could be into the shadow/continuing authority, so that those elected have a mandate to establish the new authority(s), set a budget and make senior appointments.

5.0 POLICY CONTEXT AND CONSULTATION

- 5.1 The objectives developed support the Council's plan around
 - Our communities
 - Our economy
- 5.2 Our Communities strong, inclusive and attractive
 - Help for those in need
- 5.3 Our Economy Harnessing Ryedale's unique economy to deliver growth, homes and jobs
 - Quality homes local people can afford
- 5.4 Consultation on key priorities in the strategy has been undertaken. There were 56 responses to the consultation. Amendments have been made in response to this consultation and the main areas people wanted addressing that was highlighted within the consultation feedback included:
 - Housing for the elderly
 - Housing for younger people
 - Perceived infrastructure issues with new developments (ie. places at schools, doctors and dentists and increased traffic)
 - Environmental issues

Out of all participants that took part in the consultation 85% felt that as a whole, the objectives in the Housing Strategy were correct

Comments made about the Strategy as a whole included;

- The Housing Strategy is what is needed for a fast growing town as growth is inevitable, but needs to be done right.
- o It provides for renters and home owners, as well as across all age ranges.
- o It is a good start but could go further.
- More housing is needed to help the minority of elderly, disabled and vulnerable and there is not enough choice for modern easy living.
- o The objectives are well balanced and all areas of concern are addressed.
- Varying needs of the population have been recognised and provided for.

Comments in relation to improvements regarding the draft objectives from the remaining 15% included;

- Comments proposed that we need to ensure environmental issues are covered e.g. high levels of insulation, triple glazing, solar panels and heat pumps (either ground source or air source). These comments included new build properties as well as older properties.
- Numerous comments highlighted how there is a lack of bungalows being built and that we need to ensure bungalows are being delivered for the elderly in order to avoid assisted living and free up larger houses for younger people to buy.
- Some stated there should be more encouragement to use brownfield sites for new developments to make better use of the land, avoiding greenfield land.
- Affordable and social rent should be prioritised in the smaller settlements rather than just in the busier towns and the need for smaller developments based on local need and for people with a local connection to allow places to retain their character.
- In response to the consultation feedback and the strategic aims developed by the sub region Ryedale has developed five draft housing objectives for the next 3 years as set out in sections 6.8.

REPORT

6.0 REPORT DETAILS

- 6.1 The new strategy replaces the previous strategy developed in 2015, which has continued to be reviewed on an annual basis. Progress has been made over the past 5 years and Ryedale aims to continue to improve the services offered in housing to the community.
- 6.2 The purpose of developing a strategy is to provide a framework for meeting the housing and housing related needs of the District over the next 3 years.
- 6.3 As well as reviewing Ryedale's Housing Strategy objectives, a sub-regional review has been undertaken and officers have ensured that the local proposals align with the overarching York, North Yorkshire and East Riding strategy highlighted at 6.5. This ensures consistency across the area, but also allow Ryedale to localise the issues that matter to our communities.
- 6.4 In looking at the objectives over the next 3 years it is important to recognise the progress that has been made through the existing Housing Strategy, . Further details are highlighted at Appendix 1.

6.5 York, North Yorkshire and East Riding Housing Strategy Review 2021

The high level Housing Strategy review updates the strategic priorities for York, North Yorkshire and East Riding for the period 2021 to 2023. During this period the two-tier system of local government currently in operation across North Yorkshire is likely to be replaced by a unitary system. In recognition of the crucial role that housing plays in promoting improved health and wellbeing, and as a driver of economic growth, the review summarises the key housing priorities which have been identified as follows:

York, North Yorkshire and East Riding strategic housing priorities;

- Maintain current levels of housing supply whilst increasing the quality of new homes
- Increase the supply of affordable housing
- Tackle homelessness
- Meet housing needs, including those of vulnerable households
- o Ensure that people have a decent home to live in
- 6.6 The sub regional partnership remains committed to its vision of "enabling more new homes, and for all housing to be of a quality, type and size that meets the needs of our urban, rural and coastal communities and supports economic growth".
- 6.7 Officers are still working with partners to fully understand the extent of the impact of the pandemic on housing, such as how it affect rent arrears, business plans and investment capacity. The impact on the supply of new homes is unclear at this stage. What is evident is that the pandemic has highlighted the long term issue of entrenched deprivation across parts of the sub regional area, the historic erosion of support infrastructure and the lack of supported housing at the scale necessary to respond to need and demand. House prices have increased across much of the area, exacerbating affordability challenges. Working with partners to address these issues is essential.

6.8 Ryedale Housing Strategy 2021/24

Following the consultation and the priorities agreed at the sub region, Ryedale has developed five key Objectives:

- Ensure a suitable supply of housing
- Increase the supply of affordable housing
- Prevent homelessness
- Meet housing needs including those of vulnerable people
- Improve the quality and standard of homes

Key priorities have been identified to deliver each of these five Objectives, as follows:

6.9 Objective One- Ensure a suitable supply of housing Priorities

- Support the provision of homes for the elderly by ensuring a percentage of bungalows are developed on larger sites
- Ensure there is a supply of shared housing for young people on low incomes
- Bring empty properties back into use
- Review the Strategic Housing Market Assessment to establish the housing needs of the district

- Work to complete the Local Plan review and the implementation of the new Local Plan
- 6.10 At a time when the Government is consulting on major reforms to the Planning System, there is great uncertainty about how these will impact locally on housing delivery. Over recent years Ryedale has performed strongly in terms of both granting planning permissions and delivering housing completions. This is a sustained level of performance. Over the past five years we have achieved over the 200 target in the Local Plan for housing delivery per annum.
- 6.11 Since the development of the last Housing Strategy, house prices have continued to increase, an example table is provided below for comparison;

2013	Mean House Price (£)	Mean Private Rents/Mont h (£)	Mean Annual Earnings (£)	House Price to income Ratio (%)	Income needed for 80% mortgage (£)
Ryedale	217,858	562	23,124	9.4	49,796*
2020	Mean House Price (£)	Mean Private Rents/Month (£)	Mean Annual Earnings (£)	House Price to income Ratio (%)	Income needed for 80% mortgage(£)
Ryedale	321,576	600	23,721	13.5	78,643*

^{*}Note- 20 year mortgage at 5% interest for illustration purposes only

- 6.12 The appeal of Ryedale means that there is not only a pressure in the housing market from residents and newly forming family households, but also from commuters, retirees and second home owners. These impact on housing availability, communities, land prices and affordability. The pandemic has shown Ryedale is a sought after destination for households, with a buoyant housing market within Ryedale The mostly rural area has proved attractive to buyers searching for access to open space and larger properties with gardens from where they can work remotely.
- 6.13 The supply of new homes falls short of demand across North Yorkshire. However, in Ryedale housing delivery is meeting its targets and it is important that this continues and we maintain the supply and consistency deliver new housing.

Housing Delivery (Number of Units Per Annum)

15/16	16/17	17/18	18/19	19/20	20/21
251	321	278	194	395	TBC

The lack of housing which households can afford, has been identified by the North Yorkshire Housing Board and LEP as a constraint on local and sub regional economic growth and on community prosperity.

6.14 Objective Two - Increase the supply of affordable housing

Priorities

- Work to deliver a range of housing for low cost home ownership and affordable rent, in the right place, and of the best quality and design
- Support the development of affordable housing on Rural Housing schemes

- Better understand the types of Affordable Housing products needed to meet needs (eg Social Rent/Affordable Rent/Intermediate, such as shared ownership)
- Work with partners to improve capacity to deliver affordable housing, including developing a housing compact with Registered Providers (RPs) across York and North Yorkshire
- 6.15 Affordability remains key for our area. Proposals in the Planning White Paper to increase affordable housing thresholds, if enacted, could impact on our affordable housing supply pipeline because some of the affordable housing delivered across Ryedale comes from the smaller schemes.
- 6.16 The Housing service has worked in partnership and has delivered a consistent supply of affordable housing across our rural communities. Since 2015 401 affordable homes have been delivered in Ryedale. The target is 75 affordable homes an annual basis. We have delivered an average of 80 every year over the 5 years of the strategy.
- 6.17 We are committed to continuing to be part of the Rural Housing Network partnership approach embodied by our Rural Housing Enabler working with Parish Councils, rural communities and RPs to meet identified housing need in our rural areas.
- 6.18 The issues communities face are more acute in rural areas. Local wages are traditionally lower than in urban areas and property prices and rental levels are higher. The quality of life offered by our rural areas is a strong attractor for existing populations, in migrants, retirees and second/holiday home owners. The percentage of second homes in Ryedale is well above the national average. The Council and its partners will respond productively to this issue with the provision of more rural homes, and the inclusion of local needs criteria within S106's to ensure the homes are let to local people in perpetuity.

6.19 **Objective Three – Prevent Homelessness**

Priorities

- Implement and achieve the objectives of the five year Homelessness and Rough Sleeping Action Plan 2020/25
- Continue to improve the housing options service, to ensure residents are given high quality advice at all times
- Encourage residents to seek support as early as possible when they are in housing need
- Ensure there is access to the Mortgage Rescue Schemes for owner occupiers
- Increase the provision of much needed specialist emergency accommodation
- Make the best use of the private sector to prevent homelessness
- Review the Young People's Pathway in partnership with NYCC
- 6.20 Addressing the needs of homeless households and preventing homelessness remains a key priority within the District. We know that preventing homelessness is more cost effective than dealing with its consequences. Ryedale has developed its own Homelessness Strategy and the Council will continue to maximise the opportunities in terms of addressing homelessness and particularly homelessness prevention.
- 6.21 Records show, over the last 12 months, that the volume of households seeking assistance through Housing Options has increased by 50%. Whilst the majority of these households have had their housing problem resolved in some way and their

homelessness prevented, very many of these households have multiple problems and the work needed to resolve the issues has increased incrementally.

- 6.22 The Council's approach to tackling homelessness continues to be through the use of prevention initiatives. Spending relatively small amounts of money to help to prevent households from becoming homeless saves the funds which would otherwise be spent on the provision of expensive temporary accommodation. This approach is well embedded and continues to prove to be successful. The excellent services are being sustained in part due to the ongoing commitment of the Council to prioritise this work. Examples of homeless prevention work include;
 - Bonds and Rent in advance to access private rented accommodation
 - Sourcing charity payments to assist with rent arrears
 - Independent debt advice through Ryedale Citizens Advice
 - Negotiations with landlords
 - Early referrals systems with Housing Associations and statutory agencies
 - Mediation with families to prevent youth homelessness
 - Discretionary Housing Payments to assist whilst alternative housing is found
 - Rough Sleeper pathway to ensure targeted support
 - Access to food and utility vouchers to ensure rent continues to be paid
 - In house homeless prevention support services
 - Raising the profile of the services and improved accessibility through partnership working
 - Social media campaigns to enhance early approaches from those needing advice

6.23 Covid- 19 and Homelessness

The homelessness response to COVID-19 has seen action taken across Ryedale to get everyone into safe accommodation during the pandemic. At the same time, the economic impact of coronavirus is exerting sudden pressure on people already struggling by low wages and high rents.

Many homeless people may also be hidden from statistics and services as they are dealing with their situation informally. This means staying with family and friends, sofa surfing, living in unsuitable housing, this came to light during the initial Covid 19 Lockdown.

- Ryedale has seen a continued new flow of people experiencing homelessness since the start of the pandemic.
- During the first few months of the pandemic, the increase was driven by those already experiencing homelessness - people who sofa were surfing who became more visible as their living situations forced them to access help.
- The most significant intervention that governments across all three nations made
 was the instruction to bring 'Everyone In' or provide emergency accommodation
 for everyone rough sleeping, at risk of rough sleeping, or in accommodation
 where they could not self-isolate throughout the pandemic. This was an
 enormous undertaking for Ryedale and resulted the Council accommodating an
 additional 31 households. This intervention has clearly saved lives during the
 pandemic

- There is growing concern over funding to support a homelessness response in both the immediate and longer-term future.
- There was recognition of the positive effect policies have had on levels of homelessness during the pandemic, particularly the pause in evictions and temporary uplift in local housing allowance there is the concern about wider economic context and the cumulation of rent arrears in the area.

A challenge that the Council will face over the next 6 months will be the increase in service requirements as landlords and housing providers can now recover any debt and apply for evictions through the courts. In preparation for this, the team is working hard with partners to ensure residents engage with services as soon as possible and seek advice either directly from the housing service or through information provided regularly to partners.

6.24 Objective Four- Meeting housing needs, including those of vulnerable people

Priorities

- Provide access to support which enables people to stay in their homes where possible
- Ensure affordable housing is allocated in the most effective ways to solve housing need
- Ensure that vulnerable and isolated residents have access to the Ryecare Lifeline Service
- Continue the partnership with Scarborough Borough Council through the delivery of the White Rose Home Improvement Agency
- Work to deliver more specialist housing
- Deliver housing suitable for those with physical disabilities, learning disabilities, mental health or suffering domestic violence
- Meet the needs of the Syrian Refugee programme in partnership across North Yorkshire
- 6.25 A lack of suitable accommodation can significantly affect the support, care or treatment of a vulnerable person. Vulnerable people may need additional help and guidance in accessing housing options including through Choice Based Lettings. A number of vulnerable people have been identified through joint working groups as priorities for housing related support and services have been commissioned by NYCC to meet these needs. These include across Ryedale, services for those suffering from Domestic Abuse, young homeless people, child sexual exploitation, ex-offenders, people with mental health problems, and people with substance misuse issues. In addition, the Council also provides an in-house Homeless Support Service since October 2019 funded through NYCC.
- 6.26 Housing continues to work actively with partner agencies on their strategies focusing on the vulnerable client groups across the District.
- 6.27 The needs of those with learning difficulties are met through joint working with NYCC.

6.28 Objective Five – Improving the quality and standard of homes

Priorities

- Continue to deliver investment in energy efficiency
- Implement a Design Guide for new housing across York and North Yorkshire
- Continue to access funding from the Business, Energy and Industrial Strategy (BEIS) to support these partnerships
- The Council will ensure the highest environmental standards on all Council developments/schemes, including completion of Carbon/Climate assessments
- Reduce the impact that poor housing has on health and wellbeing
- Work with private sector landlords and the local private rented sector to review the information available to landlords on property maintenance and good management
- Work with landlords to discover the barriers to accessing available funding opportunities to improve their rental properties to increase the EPC to meet Government targets.
- Continue to make best use of funding through Ryedale grants and loans to home owners to address disrepair
- Encourage the development of environmentally sustainable new build homes
- Develop a robust and rolling programme of Houses in Multiple Occupation inspection to ensure they meet the prescribed standards and have a valid licence
- Encourage joint working with other departments to improve the Green Economy
- 6.29 The need to address housing safety standards post Grenfell needs no explanation. There is however recognition that the quality of homes is more than just housing standards. The 'Building Better, Building Beautiful' Commission by Government identifies the need to promote and increase the use of high-quality design for new build homes and neighbourhoods through developing new practical measures which can be used by the planning system. These sentiments are reflected in some of the proposals in the Planning White Paper, and it is within this context that work to develop a local Design Guide take on new significance locally. The draft Guide has been developed in consultation with planners and developers with a view to being rolled out across the area during 2021.
- 6.30 The Council needs to do what it can to improve the environment by cutting carbon emissions in homes, while keeping bills low. Using new technologies such as air source heat pumps and the latest generation of solar panels we will ensure Climate Change assessments are completed and improvements made where possible.
- 6.31 Innovative management to maintain and improve the quality of our stock in all tenures is fundamental to the delivery of our priorities. We need to make the best use of our existing stock and seek ways to use the private sector and owner occupied sectors to address local housing needs.
- 6.32 Poor housing conditions have a detrimental effect on health and social sector housing has improved. However, the condition of some private rented homes still falls behind. The quality of the home i.e. a warm, dry and secure home is associated with better

health. In addition to basic housing requirements other factors that help to improve well-being include the ability to have modifications for those with disabilities.

- 6.33 The Council will continue to make improvements to private sector stock through the provision of grants and loans and work in partnership with Scarborough Borough Council in the continuation of the White Rose Improvement Agency.
- 6.34 The Council has been very successful in the development of schemes to address fuel poverty across the District. During the past 5 years, the Council has taken part in roadshows to promote renewable energies, and has delivered new boilers, air source heat pumps, solar panels and cavity wall insulation.

7.0 IMPLICATIONS

7.1 The following implications have been identified:

a) Financial

There is currently provision within the revenue budget to implement these proposed actions which are solely based upon internal funding sources. Any changes to the revenue budget may have an effect on this. Some of the actions are dependent on external funding sources, notably the Homeless Prevention Grant, NYCC funding and MHCLG. The continuation of these could change at any time.

There are unallocated resources from the MHCLG Homeless Prevention grant over the past few years and additional funding of £85K allocated from government in 21/22. Following a review of the service and in order to prepare for an increase in demand due to the pandemic, additional staffing resources will be allocated into the service. As we increase the housing projects, more strain is being put on the Housing Options team in addition to the 50% increase over the past 12 months for housing advice/support services and this will be addressed through specific support services for vulnerable groups and an additional Housing Officer to undertake the day to day management of the housing schemes and the Houses in Multiple Occupation/Shared housing in order to release capacity for clients approaching the service for housing advice. This will be covered through current and additional government funding allocated for 21/22.

The provision of capital funding/borrowing for housing projects will need to return to Members for authorisation on a scheme-by-scheme basis. In addition if there are any financial implications for implementing the Action Plan that are beyond currently agreed budgets these will be brought back to Senior Officers and Members for authorisation.

b) Legal

There are no legal implications for the Council in that the proposals within the Strategy will be consistent with the Council's strategic responsibility for the provision of housing services.

c) Climate Change

Tackling climate change in housing saves residents money, helps combat fuel poverty, boosts the economy and creates jobs. The Council and especially our partner Housing associations want to be at the forefront of this, but the sector is

facing a huge challenge: how to cut carbon emissions and tackle climate change whilst delivering a major programme of safety remediation work and building tens of thousands of new homes.

It is the Council's intention to undertake a Climate Change/Carbon assessment on all Council schemes to ensure where possible we are developing to the highest environmental standards possible

d) Equality and Diversity

A full equalities impact assessment has been undertaken in respect of the Ryedale Housing Strategy.

Phillip Spurr

Programme Director for Economic Development, Business and Partnerships

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Background Papers:

Appendix One- key achievements from the Housing Strategy 2015/21



Achievements through the Housing Strategy 2015/21

Over the past five years Ryedale has seen significant achievements, many through the extensive partnerships that have been formed. Examples of some of the achievements include:

- Implemented a successful Syrian Refugee programme to house 4 families
- Brought the management of Tara Park in-house to improve the budget, savings of £10K and provide a seamless service
- Signed a Homelessness Support Collaboration agreement with NYCC across North Yorkshire to provide an in house Homelessness Support team
- Successfully tendered and won the Ryecare Richmondshire contract for a further 3 years, providing approx £19K annual income to the service
- Received through a bidding process, funding for the Rough Sleeper initiative and the Rapid Rehousing programme. Tis has allowed us to employ 2 fulltime staff for 2 years and enabled us to develop a Rough Sleeper pathway with the ability to provide intensive housing support to the most vulnerable.
- Received £420K through the Community Led Housing fund money has been used to develop a Hub (REACH) to allow community led housing advice and grants to be submitted.
- Completed a Strategic Housing Assessment in 16/17 to inform housing needs information across Ryedale
- Exceeded Housing Delivery targets through the Local Plan of 200 per annum every year
- In 2016/17 we developed a housing scheme in partnership with Broadacres utilising Homes England Platform for Life funding providing 3 rooms in Malton for young people, either in employment, education or training—93.6% occupancy in 202/21
- Achieved gold standard -top 3% of Housing authorities in 16/17 for our Housing Options service
- In 2016/17 completed a survey into the housing needs of Gypsy and Show persons to inform the Local Plan process, confirming adequate provision for this client group in Ryedale
- Started a partnership to offer Collective Switching to residents of Ryedale. In 20/21 around 700 Ryedale residents had accepted and switched
- Developed an Empty Property Action Plan 20/21 with the aim of providing additional information, advice and support to owners and a target of 6 properties brought back into use through advice, assistance and grants/loans
- Developed a Homelessness and Rough Sleeper Strategy 2020/2025 to implement actions for service improvements through an annual action plan
- Bid and received Cold Weather Provisions funding for rough sleepers to ensure all rough sleepers were given accommodation through the winter

- Improved links with the local Credit Union and provided drop ins at Ryedale House
- Warm Home Fund bid 2019/20 funding additional gas connections throughout Ryedale. 21 installations in 19/21, 26 is the target in 21/22
- Bid and received funding through Homes England Move On Fund £388K to support the - acquisition of the Railway Tavern to develop into 8 selfcontained flats
- Delivered 405 Disabled Facilities Grants over the 5 years to enable people to remain independent in their homes
- 401 affordable housing completions over the past 5 years with the highest number of 123 achieved in 20/21
- Successful bid to the MHCLG Next Steps Accommodation Programme for both capital and revenue - £68K capital funding and £57K revenue funding for 21/24
- Developed a Fire Safety Protocol for Houses in Multiple Occupation in partnership with the Fire Service, identifying enforcement responsibilities
- Commissioned a Stock Condition Survey 2017 to inform the bidding process around Energy Efficiency work.
- Produced Home Energy Conservation Act reports in 2017/2019

Housing Options Statistics over the past 5 years

	16/17	17/18	18/19	19/20	20/21
Housing Options approaches-	640	515	479	455	686
Homeless Preventions and reliefs	173	171	149	111	124
Homeless Acceptances	9	10	15	21	21
Numbers on North Yorkshire Home Choice	748	653	618	564	April 20 618 on the list Apr 21 889 on the list
Housing Options approaches who were 16 to 25 year olds dealt with through the Young People's Homeless Pathway	207	145	113	128	173

Agenda Item 12b



REPORT TO: FULL COUNCIL

DATE: 13 JULY 2021

SUBJECT: PART 'B' REFERRALS FROM POLICY AND RESOURCES

COMMITTEE ON 27 MAY 2021

8 Review of the Provision of 3 Hours Free Car Parking Following Member Motion in April 2021

Considered – report of the Programme Director for Economic Development, Business and Partnerships

Councillor Clark declared a personal, non-pecuniary and not prejudicial interest in this item as he holds a seasonal car parking disc.

Decision of the Policy and Resources Committee

That no changes be made to the current position and fees continue to be charged, prior to further consideration of this issue by Full Council on 24 June 2021.

Recommendation

It is recommended to Council that no changes be made to the arrangements for car parking charges in Ryedale and fees continue to be charged.

Voting record

6 For

3 Abstentions





PART B: RECOMMENDATIONS TO COUNCIL

REPORT TO: POLICY AND RESOURCES COMMITTEE

DATE: 27 MAY 2021

REPORT OF THE: PROGRAMME DIRECTOR - ECONOMIC DEVELOPMENT,

BUSINESS AND PARTNERSHIPS

PHILLIP SPURR

TITLE OF REPORT: REVIEW OF THE PROVISION OF THREE HOURS FREE CAR

PARKING FOLLOWING MEMBER MOTION IN APRIL 2021

WARDS AFFECTED: ALL

EXECUTIVE SUMMARY

1.0 PURPOSE OF REPORT

1.1 To provide a review of free car parking provision following the Motion approved at Council on 15 April 2021 and to secure a decision on whether to introduce an offer of three hours free car parking on 31 May as an interim position prior to further consideration of the issue by full Council on 24 June 2021.

2.0 RECOMMENDATION(S)

- 2.1 It is recommended that:
 - (i) Members decide on whether to introduce free three hour car parking on 31 May as an interim position prior to further consideration of this issue by full Council on 24 June 2021. In making a decision Members should pay due regard to officer advice and guidance with respect to the Council's agreed budget for 2021/22; the logistical implications and costs of introducing and potentially withdrawing free three hour parking; the potential reputational impact; the potential for car park user confusion; and the decision of full Council in respect of this issue on 15 April 2021.

3.0 REASON FOR RECOMMENDATION(S)

3.1 Based on lead-in times of the external contractor for the re-programming of ticket machines, and the will of Council through the approved Motion on 15 April 2021, a start date of 31 May 2021 for the introduction of free three hour parking has been provisionally agreed with the contractor completing the reprogramming works.

4.0 SIGNIFICANT RISKS

- 4.1 Financial risk through additional expenditure required to implement the offer of free car parking, the costs associated with extending the scheme both through lost revenue and the costs of refunding permit holders and the costs of implementing a new permit system are significant. Based on the anticipated increase in footfall and visitor numbers through an increase in staycations as a result of reduced ability to travel outside the UK, it is forecast that the revenue figures generated in previous years and cited below in sections 6.5 and 7.1 will be achieved.
- 4.2 The reintroduction of charges from 1 April 2021 did bring the risk that visitors and residents may be deterred from returning to our market towns and car parks, however there is little evidence to suggest this has occurred. Since charging was reintroduced on 1 April, there have been no complaints received by RDC in relation to this. Furthermore, no complaints have been received questioning the implementation of three hours free car parking following the Council Motion on 15 April 2021.
- 4.3 With numerous changes of policy and provision within a short time frame, RDC is at serious risk of reputational damage and of negative publicity. Providing clarity on tariffs will provide a period of consistency and stability for members of the public and will allow officers the time needed to implement a more efficient, effective and customer focused system for permit holders.

5.0 POLICY CONTEXT AND CONSULTATION

5.1 The Car Parking Strategy approved by Members in February 2021 has a number of key themes relevant to the consideration of the offer of three hours of free car parking. Most notably this is through Theme 6 which relates to Free Parking. This states that:

"Any extended period of free car parking, for example in the month of December to support retailers and hospitality businesses during the run up to Christmas, would be in addition to the year round offer but should be limited in frequency and subject to the agreement of the appropriate Council Committee before becoming operational. Whilst extended periods of free car parking are agreed to be valuable to local businesses and residents, there are significant financial and administrative issues as a result of such action, and this needs to be fully planned and accounted for in advance"

5.2 Secondly, Theme 5 advocates a review of the permit system as the current mode of operation is complicated to administer – this is relatable to the challenges around existing permits and the opportunity to review the permit system.

6.0 REPORT DETAILS

- A Motion approved by Council on 10 December 2020 declared car parking to be provided free of charge until 31 March 2021 to support local residents and businesses following the November 2020 National Lockdown. Parking charges and therefore enforcement activities in line with this decision were suspended. Permit holders were also invited to apply directly to RDC for an extension to their permit for a corresponding period of time. Car parking charges were reinstated on 1 April 2021.
- 6.2 A second Motion approved by Elected Members at Council on 15 April 2021 provided up to three hours free car parking in all RDC car parks from as soon as practically

- possible until 27 May 2021, when P&R would review the offer.
- 6.3 Members approved a third Motion at Council on 20 May 2021 deferring the implementation of the decision to offer three hours free car parking to the Policy and Resources Committee on 27 May 2021. The decision taken by P&R will provide an interim position in advance of further consideration by Council on 24 June 2021.
- 6.4 Implementing the decision to provide free three hour car parking requires operational action around car park ticket machines, enforcement activities, car parking permits and communications to be undertaken. As a result of this and the Motion referenced above in 6.3, if Members agree to introduce free three hour car parking this will be implemented from 31 May 2021.

6.5 **Operational Requirements**

- 6.5.1 In order to apply three hour free parking provision, all car parking machines require reprogramming. Re-programming is undertaken by a private contractor and through Scarborough Borough Council (SBC) who have provided assistance in this process. Reprogramming requires a new set of automated charges to be created and is a process which has a significant lead in time and a cost to RDC of £1,263 for all 17 machines to be reprogrammed. If Members agree to introduce free three hour parking this will be implemented on 31 May.
- 6.5.2 With no clear end date for the offer being agreed through the Motion agreed on 15 April, the process of any reprogramming of the machines (with the required lead in time) and the cost implications of this will need to be repeated.
- 6.5.3 It was felt by Officers that the reprogramming of the machines was the most viable and suitable option to allow for delivery of the Council decision of 15 April 2021. Currently short stay car parks offer a maximum stay of two hours, and long stay car parks offer payment options of 1 hour, 2 hours, 3 hours, 4 hours, 6 hours and 24 hours. This meant that simply installing signage and / or covering machines would not allow for either charges beyond 3 hours to be taken, or would not allow the enforcement of time limited stays in the short stay car parks.
- 6.5.4 Requiring car park users to still collect and display a ticket will allow for enforcement to take place but will also provide valuable data on ticket sales and lost revenue generation. With the system currently in operation, we have no way of identifying how much revenue through the car parking machines is generated by visitors or residents.
- 6.5.5 The Motion agreed by Members was to offer up to three hours of free car parking, and as outlined above in section 6.5.3 short stay car parks are currently limited to a maximum stay of 2 hours. The maximum length of stay in short stay car parks will be increased from two hours to three hours for the period of time this offer will be made available. This would avoid the need for confusing and misleading communications and signage, and will reduce to potential for complaints and challenges as a result.
- 6.5.6 Enforcement activities will still be undertaken during any period of free car parking and Enforcement Officers will still monitor car parks. This will therefore result in a cost to RDC but with limited income through ticket and permit sales being generated to offset this. If the ticket machines are simply covered over and taken out of use, this would mean car parking would be unenforceable and enforcement activities would be reduced to just cover dangerous parking, incorrect usage of blue badge holder bays etc. On previous occasions, taking this approach and not being able to enforce length

- of stays in short stay car parks has been a source of discontent within local business communities.
- 6.5.7 Cash Collection services will continue to be required if free three hour parking is implemented, although this requirement will be reduced to solely collecting from the long stay car parks.

6.6 Financial Impact

- 6.6.1 In order to provide an indication of lost revenue as a result of offering three hours free car parking, based on income figures from 2019 as the last year of non-Covid operations for ticket sales of 3 hours or less, it is estimated that by applying the offer of three hours of free car parking in June that lost revenue will be £57,029.
- 6.6.2 If the scheme were to be extended until 30 September this would result in estimated lost revenue of £42,718 in July, £49,586 in August and £38,275 in September a estimated total loss of income for four months (including June) of £187,579.

6.7 **Permits**

- 6.7.1 There are currently estimated to be approximately 1240 live parking permits with the majority of these being short stay permits. During the previous extended periods of both National Lockdown and RDC determined free car parking, all permit holders were invited to apply for an extension to their permits to recompense them for the period of time car park charging had been suspended and their permits were not required.
- 6.7.2 The vast majority of permits are sold through four external retailers, along with a smaller number sold directly by RDC. The data collected by retailers during a permit sale does not contain customer contact details and therefore means that to provide any extension scheme for permit holders, customers are required to apply directly to RDC. Whilst this process removes the risk associated with retailers holding personal data, it does mean we are reliant on customers seeing RDC communications inviting them to apply for an extension.
- 6.7.3 As a result of two previous periods of free car parking (summer 2020 and December 2020 to March 2021) customers were invited to apply for an extension to their permits. The administrative implications of this process are significant and should not be underestimated. To administer this offer, officer time is required to create and upload an online application form which customers are required to complete. Each form is then individually processed by the Customer Service team and a new permit issued. Understanding this process needs to take into account the complex and time consuming situation of a large number of permit holders having permits which have already received two previous extensions. By way of comparison, the December 2020 to March 2021 extension scheme has to date since January required on average 14 hours of officer time per week to administer, and it has been calculated to have cost the Authority approximately. £9,100 in permit extensions, production and postage costs.
- 6.7.4 Regardless of the length of time a free car parking offer is provided for, this is still a period of time in which permit holders have paid for a service which they do not require. If reimbursement in some way were not to be made available, this would undoubtedly result in complaints and negative publicity.
- 6.7.5 To offer and deliver an extension scheme is a time consuming and labour intensive

process. It is felt that to effectively and efficiently administer another extension scheme in relation to the offer of three hours free car parking, dedicated officer resource would be required for 6 weeks at an approximate cost of £2,486 of officer time in addition to the costs of implementing and providing the extensions.

- 6.7.6 Given the complexity of the current permit system, the need to develop a new system which embraces online and virtual technology is appealing, particularly for short stay permits which are the most popular. The process has been started with the support of the Transformation team.
- 6.7.7 There will clearly be significant financial and officer resource implications to deliver a further permit extension scheme. It is estimated that there are currently 1032 live short stay permits in circulation with customers having the opportunity to purchase short stay permits for 6 or 12 months. The agreed end date of any free three hour parking will define how many additional days will need to be given for each extension, and what the lost revenue implications of this are. For example, based on the cost of a 6 month short stay permit of £31.00, a one month extension will have a value of approximately £5.16 per month. This figure multiplied by 1032, the estimated number of short stay permits in circulation, results in lost revenue of approximately £5,325/month to RDC.

6.8 **Communications**

- 6.8.1 Communication is a significant consideration in the provision of free car parking. Signage has had to be designed and will be displayed in all car parks along with the preparation of press releases and social media content in advance of 31 May 2021. To give an indication of the cost implications, based on the December 2020 to March 2021 period of free car parking, in total, these actions took 1 day of officer time.
- 6.8.2 The Motion to provide three hours of free car parking presents an additional Communication challenge and will require additional signage for car parks given the existing permanent signage states a maximum stay of two hours in short stay car parks and this has the potential to cause confusion.
- 6.8.3 With frequent changes in provision and the need to communicate these changes comes the risk of confusion for users. With this brings an increased risk of Penalty Charge Notices (PCN's) being issued where users have not realised a change has occurred. In turn this means the possibility of an increased number of challenges/complaints which Officer time will be required to respond to and resolve, and negative publicity for RDC in the press and local social media channels.

7.0 IMPLICATIONS

- 7.1 The following implications have been identified:
 - a) Financial

The most significant financial implication of introducing free parking will be the loss of revenue generated through ticket sales of 3 hours or less. It is estimated that by applying the offer of three hours of free car parking in June lost revenue will be £57,029.

If the scheme were to be extended until 30 September this would result in estimated lost revenue of £42,718 in July, £49,586 in August and £38,275 in September – a estimated total loss of income for four months of £187,579.

The cost of facilitating the required changes to the ticket machines is £1,263, and a further payment of £1,263 will be required to reintroduce charges from 30 June 2021 or later if subsequently agreed by Council.

As outlined in section 6.5 above, there are estimated officer costs of around £2,486 to implement an extension scheme in addition to officer costs within the Communications, Finance and Economic Development teams.

It should be noted that based on the approved budget for 2021/22, the revenue generation target for car parking through both ticket and permit sales for the financial year is approximately £673,000.

b) Legal

As a result of several changes with parking charges over the last year, there may be some confusion for some car park users. This could result in additional challenges to and refusals to pay PCN's issued. The increased number of appeals and challenges may also increase officer time required at Scarborough Borough Council.

c) Other (Equalities, Staffing, Planning, Health & Safety, Environmental, Crime & Disorder)

The impact on staffing and officer resource will be significant. Teams from across the Authority including Customer Service, Finance, Communications and Economic Development will be impacted in terms of additional demands on the resources available.

Each change to car parking charges requires a new round of communications to be issued for day-to-day car park users, permit holders, retailers, local communities and businesses. Should free parking continue to be offered for an extended period, if insufficient time is given to notify users of a reversal to the original tariffs, or if any further periods of free car parking are offered, levels of confusion will only escalate.

Phillip Spurr

Programme Director for Economic Development, Business and Partnerships

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Background Papers:

None

Background Papers are available for inspection at:

None

Agenda Item 15a



REPORT TO: FULL COUNCIL

DATE: 13 JULY 2021

SUBJECT: PART 'B' REFERRALS FROM POLICY AND RESOURCES

COMMITTEE ON 27 MAY 2021

11 Leisure Service Delivery Options

Considered – report of the Programme Director for Economic Development, Business and Partnerships and Chief Finance Officer (s151)

Decision of the Policy and Resources Committee

The Policy and Resources Committee calls upon Officers to look into a measurable result against payment between now and consideration of this item at the next Ordinary meeting of Full Council.

Recommendation

It is recommended to Council that:

- (i) The recommendations within the report be approved;
- (ii) The Minister be written to, to inform them of the situation regarding leisure service delivery within Ryedale.

Voting record

8 For

1 Abstention



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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

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